Deferred Action for Childhood Arrivals and the Implications of Criminal Convictions on that Opportunity

Amanda Mason, JD Smith Debnam, Raleigh, NC



Amanda B. Mason bio information

- Native of Washington, D.C.,

- Graduate of the University of Arizona James E. Rogers College of Law, Spring of 2003; admitted to the bar of North Carolina same year.

- Member of the National Association of Criminal Defense Attorneys; the North Carolina Advocates for Justice; the American Immigration Lawers Association.

- Member of the CJA Panel – a group of attorneys qualified for the representation of criminal defendants in federal court.

- Hobbies: Tennis, Motorcycle riding and spending time with husband and children.

- Law firm: recently announced that she will be leaving her firm in Raleigh and locating her law practice full time in Wilmington, North Carolina, to emphasize criminal law, family law, and general litigation.

Immigration and Criminal Issues for Paralegals Criminal Issues in Deferred Action for Childhood Arrivals (a/k/a DREAMers) And Update on Immigration Reform

Amanda B. Mason Wilmington, North Carolina (919) 623-7144

- I. Fundamentals of Immigration
 - a. Admissions Process (SEE CHART)
 - b. Important terms:
 - i. Visa vs. Status
 - ii. Nonimmigrant visa vs. Immigrant visa
 - iii. Unlawful Presence
 - iv. Greencard
 - v. I-94 Cards
 - vi. Employment Authorization/EAD
 - vii. EWI vs. Overstay
 - viii. Adjustment of Status vs. Consular Processing
 - ix. Visa Bulletin
 - x. DACA
 - c. Preference categories:
 - i. Family Based:

*Immediate Relatives – spouse, minor child (under 21) or parent of USC (if parent, USC must be over 21).

- 1. 1st Preference– adult unmarried sons & daughters of U.S. citizens.
- 2. 2A spouse or child of LPR
- 3. 2B adult unmarried son or daughter of LPR
- 4. 3rd married son or daughter of USC
- 5. 4th Sibling of USC
- ii. Employment based
 - 1. 1st Extraordinary Ability Aliens; Multinational Managers/Executives; Outstanding Professors & Researchers.

- 2nd Advanced Degree Holders (Bachelors + 5 years); Exceptional Ability Aliens; National Interest Waivers, Schedule A RNs & PTs.
- 3. 3rd Professionals; Skilled Workers; Other Workers.
- 4. 4th Special Immigrants: Religious Workers; Juvenile Immigrants Dependent on State Court.
- 5. 5th Immigrant Investors (\$1 Million + 10 jobs)
- d. Naturalization
 - i. Basic Requirements:
 - ii. Continuous Residence
 - iii. Physical Presence
 - iv. State Residence
 - v. Good Moral Character
 - vi. English Language
 - vii. Civics/History
 - viii. Oath of Allegiance
 - ix. Statutory Bars
- e. EOIR PROCEEDINGS
 - i. Immigration Judges (IJ) conduct formal court proceedings
 - ii. IJs act independently in deciding matters before them
 - iii. IJ decisions are administratively final unless appealed/certified to BIA (Board of Immigration Appeals
 - iv. In removal proceedings, IJs determine whether an alien should be allowed to enter or remain in the U.S.
 - v. IJs have jurisdiction to consider various forms of relief from removal (e.g. voluntary departure, asylum, cancellation of removal, AOS, protection under the Convention Against Torture, etc
- f. Sources of Immigration law primarily statutes and regulations.
- II. Basic criminal issues in immigration:
 - a. *Padilla v. Kentucky*, 130 S.C. 1473 (2010)
 - i. Key points:
 - 1. Deportation is a "particularly severe penalty" and "intimately related" to the criminal process.
 - 2. The Court rejects the collateral-versus-direct distinction as it relates to immigration.

- 3. Affirmative, correct advice is <u>required</u> by defense counsel – silence is insufficient. The Court makes no distinction between affirmative mis-advice and silence.
- 4. The Court endorses "informed consideration" regarding deportation consequences by both prosecutors and defendants during plea-bargain process.
- ii. Providing Effective Counsel Under Padilla
 - 1. Properly identify your client's status;
 - 2. Consider immigration consequences to the charges and possible plea agreements, as well as the impact of sentencing;
 - 3. Advise of "clear" consequences;
 - 4. When consequences are unclear, advise of the possibility of immigration issues;
 - 5. Either refer the client to an immigration attorney or consult with one directly during the course of the case.
- b. What's a conviction in immigration law?
 - i. Can be different from criminal law.
 - ii. Defined by 8 U.S.C. § 1101(a)(48)(A) [INA § 101(a)(48)]
 - iii. (A) "... formal judgment of guilt of the alien entered by a court or, if adjudication of guilt has been withheld, where-
 - iv. A judge or jury has found the alien guilty or the alien has entered a plea of guilty or nolo contendere or has admitted sufficient facts to warrant a finding of guilt, and
 - v. the judge has ordered some form of punishment, penalty, or restraint on the alien's liberty to be imposed."
 - vi. EXAMPLES OF CONVICTIONS:
 - 1. Found guilty at trial
 - 2. Guilty or nolo contendere plea
 - 3. Deferred adjudications if an adjudication of guilt
 - 4. Diversions without formal adjudication of guilt if:
 - 5. Sufficient facts admitted and
 - 6. Restraint on liberty (probation, community service)
 - 7. Expunged convictions
- c. Types of crimes:

- i. <u>Crimes Involving Moral Turpitude</u> Not well-defined, but referenced under both grounds of inadmissibility and deportability.
 - 1. Consequences:
 - a. Inadmissible (includes adjustment of status), sometimes even if the client only admitted the essential elements, unless a "petty offense."
 - b. Petty offense exception to inadmissibility: one CIMT if maximum penalty does not exceed one year, and actual sentence of imprisonment not more than six months.
 - c. Deportable/Removable
 - i. if conviction within five years of the date of admission AND if the crime carries a sentence for which one year or longer may be imposed. (Do NOT depart the U.S. attempted re-entry triggers the harsher inadmissibility standard).
 - ii. Multiple CIMTs: two or more offenses after admission not arising out of a single scheme of criminal misconduct, regardless of confinement authorization.
- ii. Aggravated Felony
 - 1. Also very difficult to define. § 1101(a)(43)(A)-(U) [INA § 101(a)(43)(A)-(U)]
 - 2. Statute operates as a long, ever-expanding list of crimes, many with side-references to other statutes for definitions.
 - 3. NOT a ground of inadmissibility, and should not bar adjustment or a visa. *But often will fall into an additional category to deny these items, or can lead to discretionary denial.*
 - 4. Is a ground for removal from the United States.
- iii. <u>Controlled Substance Offenses</u>: May qualify as Ag Fel, CIMT, or both, but is also covered as its own crime.
 - 1. "Controlled Substance" as defined by section 102 of the Controlled Substance Act (21 USC § 802).
 - 2. Inadmissibility: An individual who has been convicted of or *admits to* having committed a violation of is inadmissible.

- 3. Also a person can be denied admission or permanent resident status if there is "reason to believe" that they have been involved with trafficking in controlled substances.
- 4. Deportability: removable if a final conviction.
- 5. Exception to removability for 1 count of simple marijuana possession involving 30 grams or less.
- 6. Drug Paraphernalia is not clearly a controlled substance offense.
- 7. In sum: there is exceedingly low tolerance for even minor controlled substance offenses. Handle with care.

iv. DOMESTIC VIOLENCE

- Deportability: Under INA § 237(a)(2)(E), conviction any time after admission for crimes of domestic violence, stalking, child abuse, child neglect, or child abandonment will render the foreign national deportable.
- 2. "Crime of Domestic Violence" applies the federal definition of "crime of violence" at 18 USC § 16.
- 3. Negligent or reckless conduct probably should not be included.
- 4. For divisible statutes, the least culpable conduct will apply.
- 5. Simple assaults and battery statutes often do not meet the federal definition of "crimes of violence"
- 6. Victim, defined:
 - a. current/former spouses;
 - b. person with whom the individual has a child;
 - c. a person with whom the individual has cohabited or is currently cohabiting;
 - d. Person similarly situated to a spouse, as defined by the domestic/family violence laws of the jurisdiction where offense occurred;
 - e. Catch-all: Any other person protected by any domestic violence laws of the U.S., any state, Indian government, or local government.
 - f. Violations of Protective Orders: deportable. Note the lower standard.
- d. The criminal defense attorney's number one job in representing foreignborn individuals is to make sure that the client has enough information to balance whether risking a conviction at trial is worth it in light of the plea offered, and the immigration consequences that come with it.

- III. Deferred Action for Childhood Arrivals.
 - a. What is it: Not a path to citizenship nor is it a grant of any formal status, but simply a decision to defer the removal (deportation) of an individual. These individuals can obtain employment authorization for the period of deferral.
 - b. Who is eligible? Must meet these criteria:
 - i. Individuals who entered the U.S. under the age of 16 as of June 15, 2012;
 - ii. Individuals who continuously resided in the U.S. for 5 or more years prior to June 15, 2012 and are still present in the U.S.;
 - iii. Must not be over the age of thirty;
 - iv. Individuals who are currently in school, have graduated from high school, or similar educational accomplishments; or individuals honorably discharged from the U.S. Armed Forces of Coast Guard;
 - v. Have no felony offense convictions; no significant misdemeanor convictions or multiple misdemeanor offenses; AND
 - vi. Do not otherwise pose a threat to national security.
 - c. How long does it last? Permissions are granted in increments of 2 years.
 - d. Who is ineligible because of criminal history?
 - i. Felony convictions.
 - ii. Significant misdemeanors.

From the USCIS Website

"For the purposes of this process, a significant misdemeanor is a misdemeanor as defined by federal law (specifically, one for which the maximum term of imprisonment authorized is one year or less but greater than five days) and that meets the following criteria:

- 1. Regardless of the sentence imposed, is an offense of domestic violence; sexual abuse or exploitation; burglary; unlawful possession or use of a firearm; drug distribution or trafficking; or, driving under the influence; or,
- 2. If not an offense listed above, is one for which the individual was sentenced to time in custody of more than 90 days. The sentence must involve time to be served in custody, and therefore does not include a suspended sentence."

- iii. Multiple Misdemeanors: 3 or more misdemeanors not occurring on the same day and not arising out of related conduct.
- IV. Immigration Reform
 - a. First, a few myths of immigration.
 - i. MYTH #1: People who are here illegally have "jumped the line
 - ii. MYTH #2: It is a crime to be in the United States illegally
 - iii. MYTH #3: Someone who Entered Without Inspection can remain in the U.S. if they have a child born in the U.S.
 - iv. MYTH #4: Immigrants are a drain on our country's economy.
 - b. Considerations of the reform debate:
 - i. Amnesty?
 - ii. DREAM Act;
 - iii. Change in the types and numbers of available visas;
 - iv. Protection of U.S. jobs while ensuring adequate foreign labor and skilled workers;
 - v. Protection of U.S. border/national security;
 - vi. Ability to identify immigrants more easily;
 - vii. Removal of undocumented/criminal immigrants;
 - viii. Prosecution of criminal immigrants;
 - ix. Conservation of government resources;
 - x. Citizenship versus residence versus deferred action.
 - c. The status of the current debate.





Busting Myths About Deferred Action

Categories: Administration, Children, Congress, Deferred action, Economics, Myths, President Obama, Prosecutorial Discretion, Restrictionists, Students, Undocumented Immigration, USCIS

by Ben Winograd

August 15, 2012



Beginning today, undocumented immigrants brought to the country as children may officially submit requests for deferred action, a form of prosecutorial discretion that protects recipients from deportation and allows them to work legally in the United States for up to two years. As might be expected, numerous inaccuracies have surfaced in media coverage and other commentary about the initiative, known formally as Deferred Action for Childhood Arrivals (DACA). Below, we address common falsehoods about deferred action in general and the Obama administration's initiative in particular.

Myth: Deferred action is an invention of the Obama administration.

Neither the exercise of prosecutorial discretion nor the granting of deferred action are recent developments in the enforcement of immigration law. For as long as Congress has placed limits on who may enter or remain in the United States, authorities have possessed discretion to prioritize the removal of some immigrants over others. And since at least the 1970s, the federal government has formally designated certain immigrants (including John Lennon) as non-priorities for removal. Thus, while the DACA initiative may result in more immigrants receiving deferred action than in the past, the concept itself is not new.

Myth: The deferred action initiative is unconstitutional.

Critics of the President have taken to labeling the initiative an unconstitutional end-run around Congress. This critique ignores not only the historic use of prosecutorial discretion to manage resources, but the recent Supreme Court decision that recognizes the executive branch's authority to grant deferred action. Moreover, since the Reagan administration, federal regulations have authorized the issuance of work permits to immigrants who are granted deferred action. Thus, far from thwarting the will of Congress, the initiative is consistent with federal law.

Myth: Deferred action is "amnesty."

As we explained on Monday, deferred action is not "amnesty." Recipients of deferred action are neither placed on a path to citizenship nor given any formal immigration status. Even though the government has temporarily pledged not to deport them, and they are considered to be lawfully present, they have no legal "right" to remain in the country. They cannot sponsor family members to come to the United States; may not travel abroad without receiving advance permission from the government; and do not receive a "green card."

Myth: Deferred action provides "immunity" from deportation.

Many commentators have said that recipients of deferred action will receive "immunity" from deportation, implying that the government may not revoke the protection. In truth, deferred action is a purely discretionary form of relief that can be rescinded at any time by this or any future administration.

Myth: Deferred action will allow undocumented immigrants to get jobs that could have gone to unemployed natives.

Most of the immigrants who are currently or potentially eligible for deferred action are still in school (K-12) and will not be competing for jobs against anyone. In fact, only around half a million are not currently in school, which amounts to between 0.3% and 0.5% of the total U.S. workforce. Moreover, the DACA initiative will enable more undocumented youth to go to college and then to join the labor force as skilled workers. And economists have found that highly educated immigrant workers are not in job competition with the vast majority of native-born workers.

Myth: The deferred action initiative will cost taxpayer money.

Based on a misleadingly headlined report from the Associated Press, critics of the initiative have said it could cost more than \$500 million in taxpayer dollars. Yet as we previously explained, U.S. Citizenship and Immigration Services (USCIS), the agency that will process deferred action requests, is funded almost entirely by application fees paid by immigrants themselves. With limited exceptions, immigrants requesting deferred action under the initiative must pay a non-refundable \$485 fee. Depending on how many immigrants apply, the deferred action initiative could potentially *raise* money for USCIS.

Myth: Immigrants must have entered the country illegally to qualify for deferred action.

Numerous media outlets, including National Public Radio, have reported that immigrants may only request deferred action if they initially entered the country illegally. Many people residing in the country unlawfully came to the United States on visas, however, and overstayed their authorized period of stay. Consequently, deferred

action may be granted regardless of how an individual entered the country, provided all other requirements are met.

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Tags: daca, deferred action, Deferred Action for Childhood Arrivals, illegal immigration, immigration blog, is deferred action amnesty, is deferred action unconstitutional, myths about deferred action, undocumented immigrant children, will deferred action cost taxpayer money

Permanent link to this article: http://immigrationimpact.com/2012/08/15/busting-myths-about-deferred-action/

2 pings

Deferred Action for young illegal immigrants | It's My Opinion, Not Yours August 19, 2012 at 7:30 pm (UTC -5) Link to this comment

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Important Information About Deferred Actions | Miller Law News

August 20, 2012 at 8:53 am (UTC -5) Link to this comment

[...] Important Information About Deferred Actions [...]



USCIS - Consideration of Deferred Action for Childhood Arrivals Process

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Check the status of your request on <u>Case Status Online</u>. The 90-day period for reviewing Form I-765 filed together with Form I-821D begins if and when USCIS decides to defer action in your case.

Fee Exemptions

exemptions are available in very limited circumstances. Visit the Fee Exemption page for more details.

If USCIS Defers Action in Your Case

If USCIS defers action in your case and grants employment authorization, you will receive a notice of decision in writing and an Employment Authorization Document separately in the mail.

If USCIS Does Not Exercise Deferred Action in Your Case

If USCIS decides not to defer action in your case, you cannot appeal the decision or file a motion to reopen or reconsider. USCIS will not review its discretionary determinations

USCIS with apply our policy outdance governing the referral of cases to U.S. Immigration and Customs Enforcement (ICE) and the issuance of Notices to Appear (NTA). Your case does not involve a criminal offense, fraud, or a threat to national security or public safety, your case will not be referred to ICE for purposes of removal proceedings except where DHS determines there are exceptional circumstances. For more detailed information on the applicable NTA policy visit www.uscis.gov/NTA.

Administrative Errors

You may request a review using the Service Request Management Tool process if you met all of the process guideFries and you believe that your request was denied because of an administrative error, Examples of administrative errors include USCIS denying your request for deferred action bacause

USCIS believes you abandoned your case by not responding to a Request for Evidence (RFE) and you claim that you old respond to the RFE within the prescribed time; or

USCIS mailed the RFE to the wrong address, even though you had submitted a Form AR-11, Change of Address, or changed your address online at www.uscis.gov before the issuance of the Request (or Evidence.

To make a service request, you must call the National Customer Service Center at 1-800-375-5283. A USCIS customer service representative will then forward your request to the proper USCIS office Your service request will be reviewed for accuracy and USCIS will send you a letter informing you of its decision

The USCIS National Customer Service Center is now open Monday - Friday from 8 a.m. - 8 p.m. in each U.S. time zone

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Travel Requirements and Restrictions

Certain travel outside the United States may affect the continuous residence guide§ne. Travelling outside the U.S. before August 15, 2012 will not interrupt your continuous residence if the travel was brief, casual, and innocent. If you travel outside the United States after August 15, 2012 and before your request for deferred action is adjudicated, you will not be considered for deferred action under this process

Deferred action will terminate automatically if you travel outside the United States without receiving advance parole from USCIS. If USCIS approves your request for deferred action, you may travel outside the United States only if you receive advance parole from USCIS before traveling

Application procedures for advance parele for individuals with deferred action are being finalized USCIS expects to incorporate those requirements into USCIS Form 1.131, Application for Travel Document, in the near future and will inform the public when the new form is available. Should you have a competing need to travel outside the United States before the new instructions are issued for reasons related to your current employment, education or humanitarian purposes, you may submit Form I-131 and request advance parole from USCIS by attaching a copy of your DACA approval Form I-797, and a letter that explains your compeling need to travel to your application and send it to:

If ma≣ng using U.S. Postal Service:

USCIS P.O. Box 5757 Chicago, IL 60680-5757

If mating using USPS express mail/courier.

USCIS Atin: Deferred Action for Ch8dhood Arrivals 131 S. Dearborn - 3rd Floor Chicago, iL 60603-5517

Travel Dates	Type of Travel	Does it Affect Continuous Residence
On or after June 15, 2007, but before Aug. 15, 2012	brìef casual innocent	No
	For an extended time	Yes
	Because of an order of exclusion, deportation, or removal	
	To participate in criminal activity	
After Aug. 15, 2012, and before you have	Any	Yes.

Travel Dates	Type of Travel	Does it Affect Continuous Residence
requested deferred action	7 1	
After Aug. 15, 2012, and after you have requested	Any	Yes. You cannot travel while your reque review. You cannot apply for advance pa and until DHS has determined whether t action in your case.
deferred action		In addition, if you have previously been of dependent and removed and you depart if

cannot travel while your request is under ou cannot apply for advance parole unless DHS has determined whether to defer vour case.

n, if you have previously been ordered deported and removed and you depart the United States without taking additional steps to address your removal proceedings, your departure will likely result in your being considered deported or removed, with potentially serious future immigration consequences.

Note: If you have been ordered deported or removed, and you then leave the United States, your departure may result in your being considered deported or removed, with potentially serious future immigration consequences.

For detailed information see the Travel section of the Frequently Asked Questions.

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National Security and Public Safety Guidelines

Significant Misdemeanor

A significant misdemeanor is a

If you have been convicted of a felony offense, a significant misdemeanor offense, or three or more other misdemeanor offenses not occurring on the same date and not arising out of the same act, omission, or scheme of misconduct, or are otherwise deemed to pose a threat to national security or public safety, you will not be considered for deferred action under this process.

What is the difference between "significant misdemeanor", "non-significant misdemeanor", and "felony"?

Felony A felony is a federal, state or local criminal offense punishable by imprisonment for a

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misdemeanor as defined by federal law (specifically, one for which the maximum term of imprisonment authonized is one year or less but term exceeding one greater than five days) and:

- 1. Regardless of the sentence imposed, is an offense of domestic violence; sexual abuse or exploitation; burglary; unlawful possession or use of a frearm; drug distribution or trafficking; or, driving under the influence; or,
- 2. If not an offense listed above. is one for which the individual was sentenced to time in custody of more than 90 days The sentence must involve time to be served in custody, and therefore does not include a suspended sentence.

Non-significant Misdemeanor A crime is considered a nonsignificant misdemeanor (maximum term of imprisonment is one year or less out greater than five days) if it:

- 1. Is not an offense of domestic violence; sexual abuse or exploitation; burglary; unlawful possession or use of a firearm; drug distribution or trafficking; or, driving under the influence; and
- 2. Is one for which the individual was sentenced to time in custody of 90 days or less.

A mnor traffic offense will not be considered a misdemeanor for purposes of this process, but it is important to emphasize that driving under the influence is a significant misdemeanor regardless of the sentence imposed. You can find detailed information in the <u>National Security and Public Safety</u> section of the Frequent Asked Questions.

Renewing Deferred Action Under This Process

Individuals whose case is deferred under this process will not be placed into removal proceedings or removed from the United States for a period of two years, unless terminated. You may request consideration for a two-year extension of deferred action through a process to be detailed in the future. As long as you were under the age of 31 on June 15, 2012, you may request a renewal even after turning 31. Your request for an extension will be considered on a case-by-case basis.

Don't Be a Victim of Immigration Scams

Dishonest practitioners may promise to provide you with faster services if you pay them a fee These people are trying to scam you and take your money. Visit our <u>Avoid Scams</u> page to learn how you can protect yourself from immigration scams.

Make sure you seek information about consideration of deferred action for childhood arrivals from official government sources such as USCIS or the Department of Homeland Security. If you are seeking legal advice, visit our Find Legal Services page to learn how to choose a licensed attorney or accredited representative

Remember you can download all USCIS forms for free at www.uscis.gov/forms.

Combatting Fraud

USCIS is committed to safeguarding the integrity of the immigration process. If individuals knowingly make a misrepresentation, or knowingly fail to disclose facts, in an effort to have their case deferred or obtain work authorization through this process, they will be treated as an immigration enforcement priority to the fullest extent permitted by law, and be subject to criminal prosecution and/or removal from the United States.

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Last updated: 01/18/2013

USCIS - Consideration of Deferred Action for Childhood Arrivals Process

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